CHARTER TOWNSHIP OF HIGHLAND

PLANNING COMMISSION



WEST HIGHLAND
MICRO-AREA ANALYSISMASTER LAND USE PLAN
AMENDMENT

DONNELLON · SWARTHOUT · ASSOCIATES · INC.

2151 LIVERNOIS, STE 100

TROY, MI 46083-164

Charter Township of Highland Planning Commission

Micro-Area Analysis Re: Residential Land Use Possibilities Along the M-59 Corridor West of Hickory Ridge Road

Introduction

Michigan State Highway 59 (hereinafter called "M-59") is the major east-west thoroughfare through Highland Township, linking the Township to White lake, Waterford and Pontiac to the east, and Hartland, US-23 and Howell to the west. Except for that portion located in the East Highland business district, M-59 is a divided four-lane highway with a grassy median punctuated by widely-spaced boulevard turnarounds. Commercial development along this corridor is largely confined to three distinct areas: East Highland (from the eastern Township line to Waterbury Road); Central Highland (slightly east and west of Milford Road); and West Highland (at the intersection of Hickory Ridge Road). The balance of M-59 frontage consists of state parkland (from Waterbury Road to Harvey Lake road) and mixed agricultural/residential uses. The latter area includes three recent large-scale planned residential developments: Prestwick (on the south side of M-59 west of Livingston Road), Timber Ridge and Cobblestone (both on the north side of M-59 between Livingston Road with a deep greenbelt along M-59 and is well screened from view.

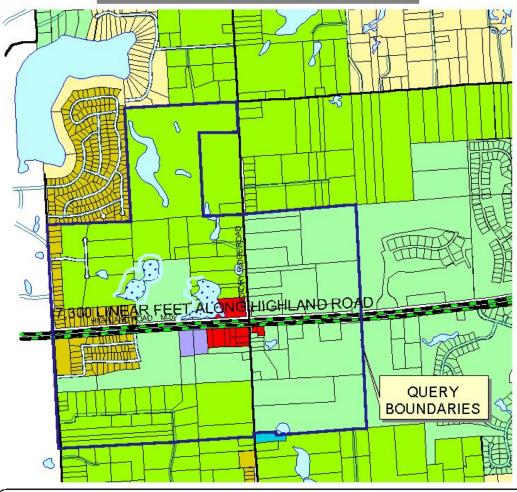
Recent events (including but not limited to several recent rezoning requests and one pending zoning-related lawsuit) have focused renewed attention on the western portion of the M-59 corridor lying between Hickory Ridge and Tipsico Lake roads. As discussed more fully below, the majority of the parcels fronting this particular stretch of highway are master planned, zoned and used for residential and/or agricultural purposes. It is the intent of this micro-area analysis to review the current land use plan for this area in greater detail and consider what amendments, if any, are appropriate to either the Highland Comprehensive Land Use Plan and/or the Zoning District Map.

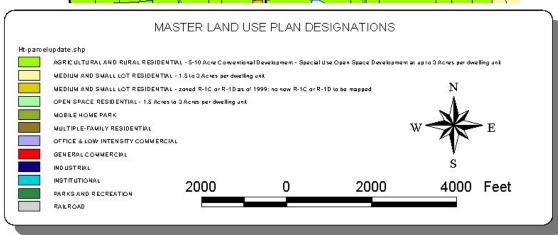
Description of the Study Area

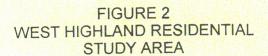
Relevant sections of both the current Master Plan and Zoning District maps are attached as Figures 1 and 2. As can be seen, the study area consists of all parcels located wholly or partially within 1/2 mile north and south of M-59, beginning at the western Township boundary at Tipsico Lake Road and running east to a point approximately 1/2 mile east of Hickory Ridge Road. While the focus of this analysis is principally on those parcels west of Hickory Ridge Road, consideration of the area to the east is also appropriate both to provide context and to illustrate current development trends along the M-59 corridor as a whole.

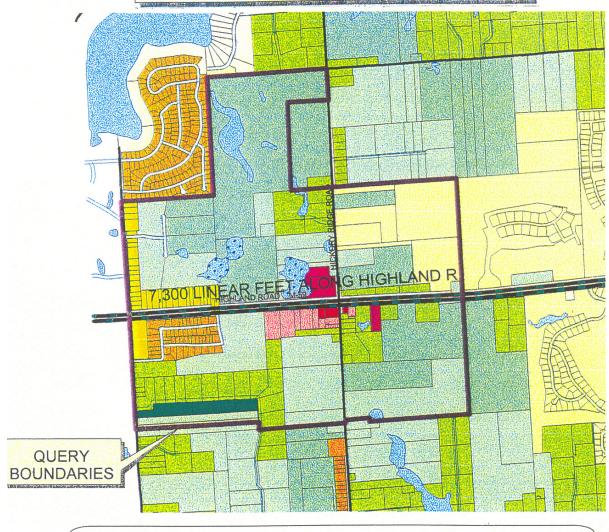
Where the nominal boundaries of the study area bisect a given parcel, the entire parcel has been included.

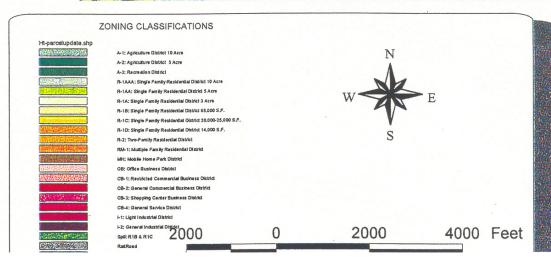
FIGURE 1 WEST HIGHLAND RESIDENTIAL STUDY AREA











DRAFT 6-18-01 UPDATE 6-25-01

Figure 3 presents in tabular form a listing of all parcels embraced within the study area, including parcel identification number (Sidwell number), parcel size and current zoning classification.

Figure 4 summarizes both total and percentage acreages of all parcels within the study area broken down by land use plan classification and zoning classification.

Figures 5 and 6 present the road frontage, both in linear feet and as a percentage of the total, of all parcels which front on M-59, broken down by zoning classification and total parcel area.

Figure 7 shows the location of significant natural features (principally wetlands) and utility rights-of-way which may affect future development.

General Township Planning Objectives as Applied to the Study Area

As set forth at length in the text of its Comprehensive Land Use Plan, Highland Township is blessed with a variety of features which contribute to its civic identity and overall quality of life. Of particular importance to a majority of Township residents is the retention of "rural atmosphere" by the preservation of open space along major thoroughfares and other areas of high visual sensitivity. While the citizenry appreciates the inevitability of development of all kinds, it rightly seeks to avoid the congestion, noise, visual clutter and other deleterious effects of intense, "wall-to-wall" development along many of the Township's roadways.

Consistent with such objectives, the Land Use Plan seeks to encourage commercial development along M-59 within the Township's three historic business districts (East Highland; Central Highland, including north and south Milford Road; and West Highland), separated by lower intensity uses such as parks, municipal offices and mixed residential/agricultural parcels. The benefits of this approach include, but are not limited to:

- Development of distinct, compact commercial districts as opposed to a single long, sprawling, nondescript commercial corridor.
- Maximize the natural features and image of the Township.
- Establish varying degrees of intense, commercial development in each of the three distinct commercial areas along M-59.
- Avoidance of traffic congestion by providing sections of less-intense frontage development, along M-59 allowing traffic flow to "even out" or "spread out."
- Minimize the areas in which an excessive number of curb cuts are located that is clearly and effectively accomplished by the very controlled amount of commercial along M-59 and offering a variety of linear commercial frontage along the Milford Road frontage.
- Minimization of noise and light pollution with the maximization of great stretches of natural areas or planned residential open space developments set way off of M-59.

FIGURE 3 MASTER LAND USE DESIGNATION ANALYSIS "WEST HIGHLAND MASTER LAND USE PLAN DESIGNATION ANALYSIS"

C14 7407	PERIMETER	<u>Z</u>	ZONING CLASS	DESIGNATION
	16357 54497 1119200012 A1	19200012	A1	ARRSAIDE
	1981.85457 1119400006 R1AA	19400006	R1AA	ARR\$4101
662061	1592.07199 1119400008 CB4	19400008	CB4	ARRESTOR
27,000	3761.84475 1119400008 R1AAA	19400008	R1AAA	24KK6-10+
217850	1980.32452 1119400011 R1AA	19400011	R1AA	ARR5-10+
436560	3302.63761 1119400012 R1AAA	19400012	R1AAA	ARRS-10+
436758	3304.07412 1119400013 R1AAA	19400013	RIAAA	401-69A94
21,7700	1979.95544 1119400019 R1AA	19400019	R1AA	401-94BA
2882444	4177,43733 11119400023 R1AA	19400023	R1AA	ARR5-10+
880-111	4177,43733 1119400023 R1AAA	19400023	R1AAA	ARR5-10+
293018	2640.99998 1119400024 R1AA	19400024	R1AA	ARR6-10-
201000	2640.99998 1119400024 R1AAA	19400024	R1AAA	ARR5-109
82.10.72	1981.13429 1130176014 R1AA	30176014	R1AA	ARR5-10+
014812	1949.51235 1130176015 R1AA	30176015	R1AA	ARRS-10+
0.000	4638,38023 1130200018 R1AAA	30200018	R1AAA	MARREIDE
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578.1.7	1916,12719 1130200031 R1AA	30200031	R1AA	APR6-101
697.37	2318.67008 1130200032 R1AA	30200032	R1AA	ARREIGH
22,0053	1938,75865 1130200033 R1AA	30200033	R1AA	ARR5-10+
76/8/15	1944.65357 1130200035 R1AA	30200035	RIAA	ARIRG-10+
3708 - 2	1950,06184 1130200036 R1AA	30200036	R1AA	ARR5-10F
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	0.00000		R1AAA	ARR5-10+

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1616971	5312.80744 1120300003 R1B	OSRES
	3474.91457 1120300004 R1B	OSRES
017		OSRES
438021	1120300012	OSRES
16001	1120300014	OSRES
990901	1766.17093 1120300018 R1AA	OSRES
229483	1365.37414 1120300020 R1AA	OSRES
996601	4417.11311 1120300022 R1B	OSRES
45240	5058.46318 1120300024 A1	OSRES
1452493	5058.46318 1120300024 R1AAA	DSREG
66124	4335.68409 1120300025 R1B	OSRES
	2889.11933 1120300026 R1B	OSRES
22420	610.13308 1129100003 R1AA	OSREG
	396.29064 1129100004 R1AA	OSREG
113032	1129100005	OSRES
00933	924.01141 1129100006 R1AA	OSPES
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579871	1408.45563 1129100026 R1AA	OSRES
389888	6951.44574 1129100027 A1	08PES:
797.79	2278.96312 1130200009 R1AA	CSRES
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861385	3995.22169 1130200011 R1AAA	OSRES
	6660.04376 1130200022 R1AAA	OSPES
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	0.00000 A1	OSPES
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FIGURE 3 ZONING ANALYSIS

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		5075.49497	5619	5619 1129100014 43	SOSRES
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	1877.52969	5348 1129100024 R144 7 7 7 OSRES
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653521	1408.45563	5354 1129100026 RIAA (
52,072	1981.13429	5746 1130176014 RAA
151,181,7	1949.51235	5758 1130176015 RIMA
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G18212	1916,12719	5739 1130200031 R3%48.
202020	2318.67008	5733 1130200032 PFAS
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CORRECTOR	3302,63761	5046 1119400012 R19444
4.06758	3304.07412	5086 1119400013 RTARK 10+
183295	3449.83908	5202 1119400014 R1948
886.7.2	4177.43733	5006 1119400023 RWARA
29000	2640.99998	5013 1119400024 R14AAA 88888 ARS-10+
LO PL-	1109.99979	5290 1120300011 RTAAA *** OSRES
26 CSX	5058,46318	5098 1120300024 RTMAA
	7925.22739	5730 1129100016 R1944 3 2 OSRES
88188	3995.22169	5537 1130200011 ROWA
0.5025	4638,38023	5621 1130200018 R1A4A
2,600,000	3291,53789	5783 1130200019 R1444
87.8.2	6660,04376	5378 1130200022 R1444 1130200022
	0.00000	0 R14444 RR5-10+

2	
312.80744	4894 1120300003 RVB
474.91457	5085/1120300004/R/B // OSRES
1417.11311	5062 1120300022 R4B
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889,11933	5031 1120300026 RTB () OSRES
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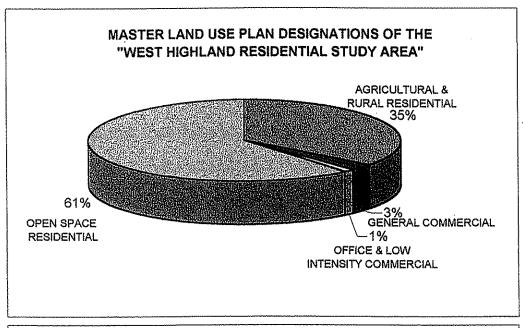
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FIGURE 4

MASTER LAND USE PLAN & ZONING PERCENTAGE OF LAND AREA
GRAPHIC ANALYSIS



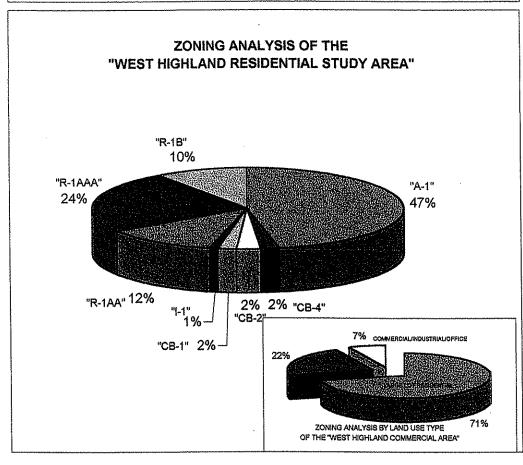


FIGURE 5

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ZONING AND MASTER LAND USE PLAN ANALYSIS FOR LOTS ALONG M-59
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AREA IN FT2	1099968.67525	583581,44905	119391.00224	32451.39950	32444.00882	32436.73442	64851.50700	32415.19340	84622.17386	32407.45299	75589.02134	53967.71604	64733.39251	32356.48735	106058.53496	32349.07909	64675.46253	48486.31754	48446.91887	74196.51042	28811.17576	20997.68485	1898585.14647	218300.83125	22646.19696	123549.18273	400883.04680	192346.20633	1719127.55721	28607.33026	27867.40771	14102.70064

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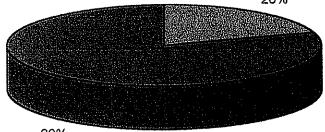
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16992.96220	522.72539	522.72539 1129100001 GBZ	
71165.96159	1277.53317 1130200017	130200017 CB2	
61239.86349	1237.51090	1237.51090 1130200016 CB1	
134925.28068	1535.17455 1130200021	130200021 ØB1 GC	
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FIGURE 6 ZONING & MASTER LAND USE PLAN ANALYSIS FOR LOTS ALONG M-59

M-59 LINEAR FEET OF FRONTAGE BY RESIDENTIAL & NON-RESIDENTIAL ZONING AND MASTER LAND USE PLAN DESIGNATIONS

NON-RESIDENTIAL 20%

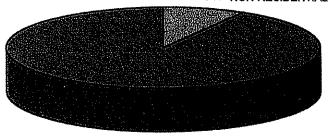


80% RESIDENTIAL

> TOTAL LINEAR FEET OF FRONTAGE ALONG M-59 = 14,520 LINEAR FEET OF FRONTAGE FOR NON RESIDENTIAL = 2,950 LINEAR FEET OF FRONTAGE FOR RESIDENTIAL = 11,570

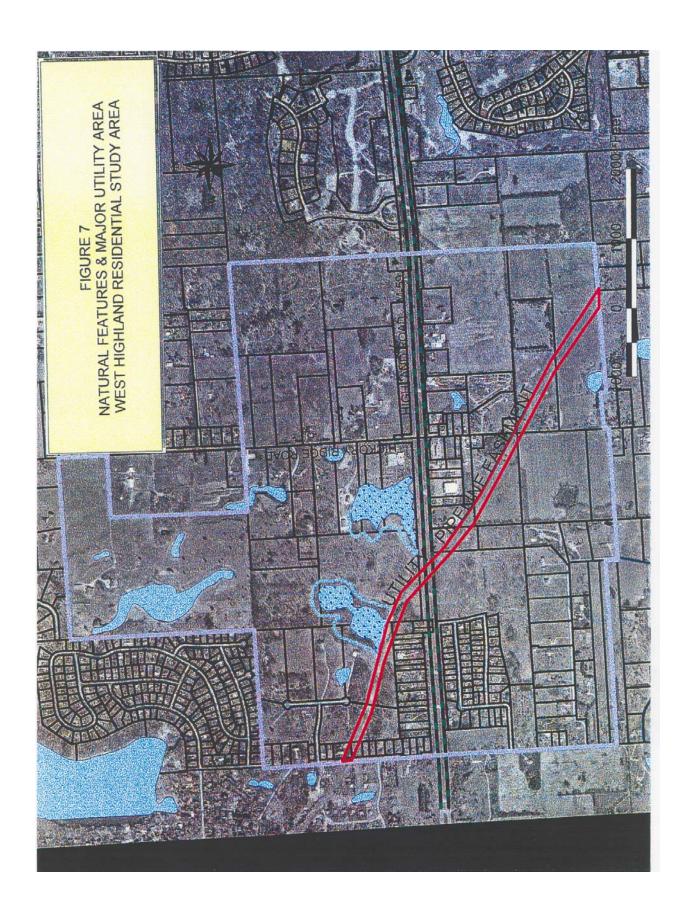
& NON-RESIDENTIAL ZONING AND MASTER LAND USE PLAN DESIGNATIONS

9% NON-RESIDENTIAL



RESIDENTIAL 91%

TOTAL ACREAGE OF LOTS WITH FRONTAGE ALONG M-59 = 400
ACREAGE OF LOTS WITH FRONTAGE FOR NON RESIDENTIAL = 34
ACREAGE OF LOTS WITH FRONTAGE FOR RESIDENTIAL = 366



- Preservation of "wetland" and "greenways" for north-south movement of wildlife.
- Utilize natural features such as wetlands, open space, and woodlands as transition land uses to separate more intense uses from less intense uses.

Current Commercial Uses Within the Study Area

Of the three Township business districts along M-59, the area under consideration that is known as West Highland has historically been the smallest in terms of area and least intensive in terms of commercial uses. Originally a cross-roads hamlet served by a general store, the intersection of M-59 and Hickory Ridge Road now boasts several businesses; most of which may still be characterized as "local service" in nature; i.e., two gas stations, a market/convenience store, a hardware store and an auto parts store. The remaining commercial uses consist of (i) an auto salvage yard established long before adoption of the Township's first zoning ordinance in 1968; (ii) a vendor of prefabricated swimming pools; and (iii) an auto dealership erected about 1995. There is also one parcel which, while zoned CB-1, is occupied by a private educational institution (trade school).

Taken together, such existing commercial uses already represent 7 percent of the total land in the study area and 20 percent of the total frontage along M-59 embraced within the study area. Based on existing and projected population growth figures, such existing commercial uses are more than adequate to serve the needs of residents in the western half of the Township with neighborhood services uses; e.g., convenience stores, party stores, fuel, etc. There is likewise ready access to a wide variety of other office and higher intensity commercial uses; e.g., doctors, dentists, restaurants, lumber yards, etc. within a radius of five miles from the M-59/Hickory Ridge Road intersection, either in Highland itself or in the adjacent townships of Hartland and Milford.

If there is some pressure for some additional commercial uses in the West Highland area, the logical location for such uses should be on existing vacant parcels in a very acceptable planning development pattern. Figure 8 shows just such a planning development pattern with very logical and acceptable transitional areas creating land use buffers between the more intense commercial areas at the intersection from the less intense residential areas that surround the commercial area. Figure 9 shows vacant parcels that could be much more acceptable for consideration as potential commercial property than parcels that contribute to a strip image.

In traditional planning concepts, the intersection of M-59 and Hickory Ridge would be treated as a commercial node. The commercial property would be designated in a specific area based on traffic, exposure, parcel sizes, orientation of parcels, ancillary commercial activity, etc. The surrounding area would be analyzed for its buffering potential. Figures 8 and 9 are a representation of an approach that would consider the study area as a node. Up until recently, the node was only west of Hickory Ridge. In light of perhaps some additional need for commercial in this area, the commercial node would expand easterly toward the auto salvage business on the south side of M-59. A logical extension of some commercial activity would be at the northeast corner of this intersection. The buffer used in Highland Township is open space residential. This is especially true for the areas

FIGURE 8 COMMERCIAL AREA AND POTENTIAL TRANSITIONAL BUFFER

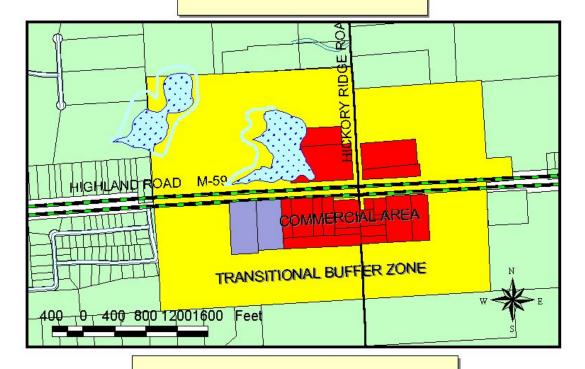


FIGURE 9
COMMERCIAL AREA WITH VACANT IDENTIFIED
~INCREASE IN ACREAGE & FRONTAGE~

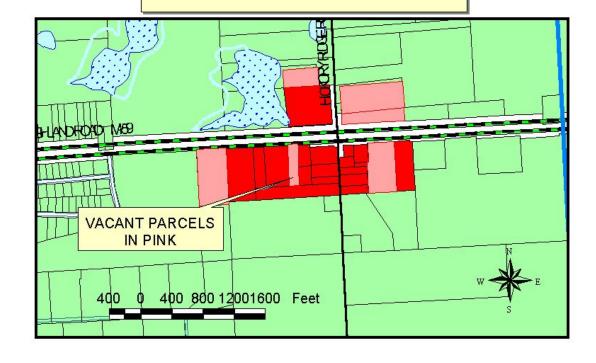
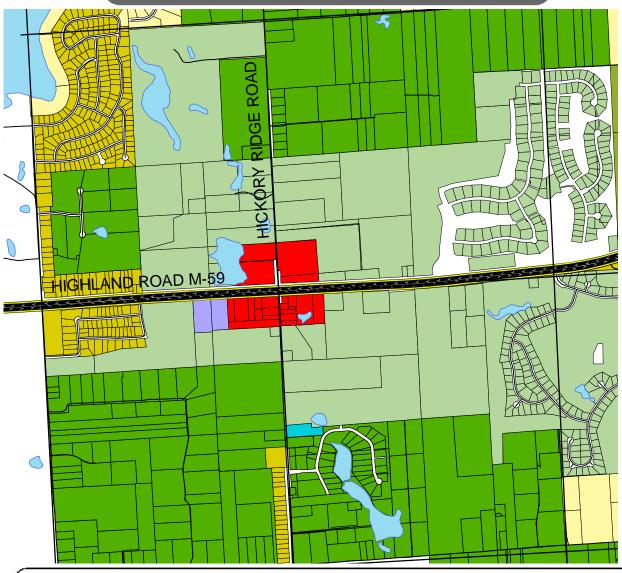
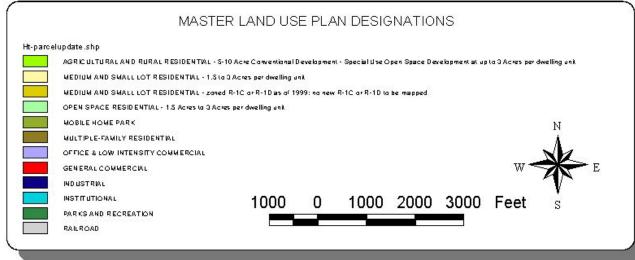


FIGURE 8 A WEST HIGHLAND MASTER LAND USE PLAN UPDATE AUGUST 2, 2001





surrounding the commercial at this location. In addition to the open space residential that allows the homes to be set well away from the commercial activity, there is a significant natural feature in the northwest area that creates an excellent buffer between the commercial and residential areas. It would be contrary to not only the Highland Township Land Use Plan goals and objectives to let the commercial expand west of the natural feature but it would also be contrary to general planning principles practiced throughout the nation. Figure 9 shows some vacant areas that represent the only logical areas to expand commercial activities in the West Highland Commercial area if it needed to be expanded at all.

Current Residential/Agricultural Uses Within the Study Area

The study area represents a microcosm of Highland Township. It contains a variety of residential lot sizes and development opportunities. Some of the area such as the older plat on the west that predates even the 1982 Land Use Plan, is a very stable, quiet community. The homes on the north side of M-59 also predate the 1982 Plan and represent typical small lot splits. There are also medium lot splits, large lot splits and large parcels that are currently being farmed or have been farmed in the recent past. These latter parcels are coming into their own as potential open space residential developments that are described in general terms in the current Land Use Plan.

The properties east of Hickory Ridge are a mix of some very nice, contemporary oneand-a-half acre density open space residential and a fair amount of various sized lots in the large lot residential and agricultural zoning classification. The eastern portion of the study area boasts a horse farm and some very active agricultural land. The image is open and rural in nature.

All of this residential land surrounds and clearly defines a core area of local commercial property as can be easily seen by reviewing Figure 2.

Findings and Recommendations

The Prestwick, Timber Ridge and Cobblestone projects clearly demonstrate the viability economic, environmental and otherwise - of higher intensity planned residential developments fronting the M-59 corridor. Through the use of "density averaging" under the PRD provisions in the Zoning Ordinance, such developments provide landscaped greenbelts and other open space areas which buffer their lots from traffic noise while still providing residents with ready, direct access to the Township's Major thoroughfares. At the same time, such greenbelts help maintain "open space" and rural atmosphere from the perspective of the community at large, as well as providing greenways and refuge areas for transient wildlife.

There is no reason why this existing development trend cannot be continued along both sides of the M-59 corridor west of Hickory Ridge Road, as the Land Use Plan in fact contemplates. Such higher intensity residential developments would easily blend in with, and pose no significant problems for the sizeable number of existing small residential lots

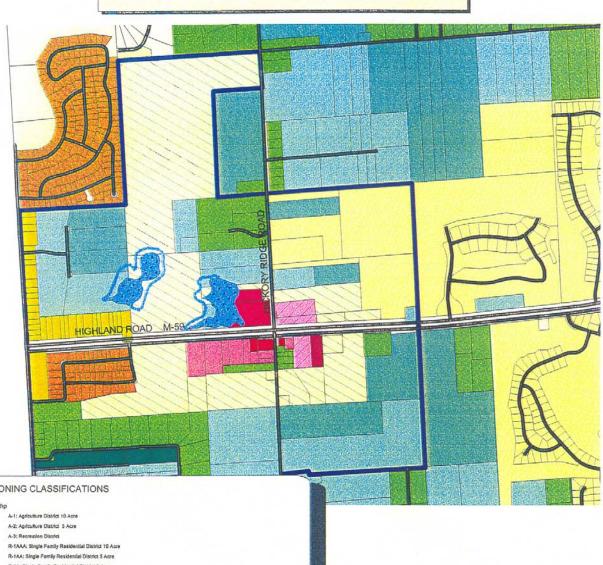
DRAFT 6-18-01 UPDATE 6-25-01

to the west. So too, the use of greenbelts, open space and other planning techniques could buffer such residential developments not only from M-59 per se, but also the *existing* commercial uses at the M-59/Hickory Ridge Road intersection.

On the other hand, further expansion of the West Highland commercial district - especially the introduction of large, higher intensity commercial uses - would radically alter the complexion of the entire study area and threaten the ability to extend existing residential development trends all the way to the western Township line. Not only would such commercial development consume a substantial part of the finite road frontage available, but the increase in local traffic, noise, light and other consequences of expanded commercial use would render it more difficult to attract quality residential development to any remaining property.

As noted, the existing Land Use Plan contemplates eventual development of the study area in higher density residential uses. At the time of its adoption, it was believed such development would occur both naturally and gradually, over a period of 10-20 years. For such reasons the Township Zoning District Map has not yet been amended to rezone lower density parcels to the R-1B designation. Given the commercial development pressures which have recently been brought to bear in the study area which show no signs of abating, it is felt prudent that the Planning Commission take a lead by amending the Zoning District Map as set forth in Figure 10. Any risk of thereby stimulating "premature," more intense residential development is outweighed by the benefit of having the kind and quality of development that is consistent with the Land Use Plan and Highland's overall planning objectives.

FIGURE 10 RECOMMENDED ZONING CHANGES WITHIN THE WEST HIGHLAND STUDY AREA



EXISTING ZONING CLASSIFICATIONS

LAKE

R-1A; Single Family Residential District 3 Acre R-1B: Single Family Residential District 65,000 S.F. R-1C: Single Family Residential District 20,000-25,000 S.F. R-1D: Single Family Residential District 14,000 S.F. R-2: Two-Family Residential District RM-1: Multiple Family Residential District MH: Mobile Home Park District OB; Office Business District CB-1: Restricted Commercial Business District CB-2: General Commercial Business District CB-3: Shopping Center Business District CB-4: General Service District I-1; Light Industrial District 1-2: General Industrial District Spit R1B & R1C

1000 0 1000 2000 Feet

PROPOSED ZONING CHANGES

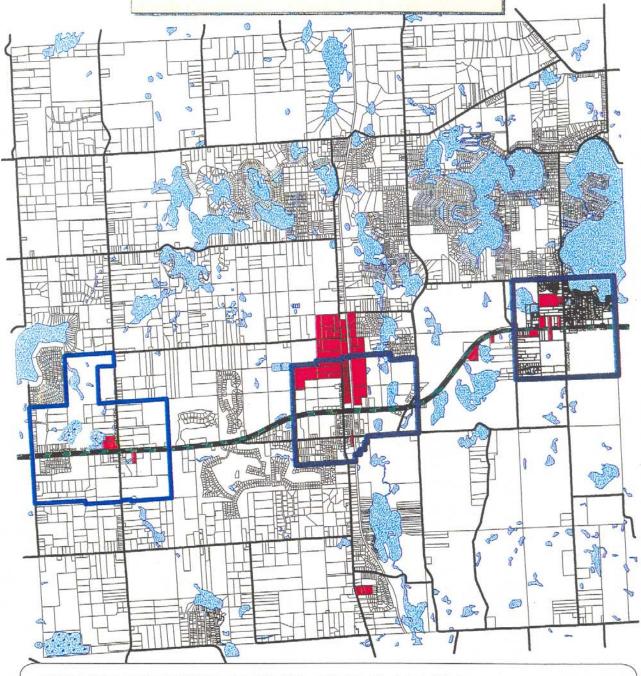
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COMMERCIAL OPTIONS

RESIDENTIAL OPTIONS

FIGURE 11
POTENTIAL AUTOMOBILE DEALERSHIP
LOCATIONS, CURRENTLY ZONED CB-4, I-1, OR I-2



POTENTIAL DEALERSHIP LOCATIONS - ZONED CB-4, I-1, OR I-2

Ht-west-dealer-locate.shp

